

**AGENDA ITEM NO: 12** 

8 September 2015

Report To: Education & Communities

Committee

Head of Education and Chief Report EDUCOM/66/15/EM

Date:

**Financial Officer** 

Contact Officer: Eddie Montgomery Contact No: 01475 712472

**Subject:** Education Capital Programme

2015 - 2018 Progress

#### 1.0 PURPOSE

Report By:

1.1 The purpose of the report is to update the Committee in respect of the status of the projects forming the Education Capital Programme and to highlight the overall financial position.

### 2.0 SUMMARY

- 2.1 This report advises the Committee in respect of the progress and financial status of the projects within the overall Education Capital Programme.
- 2.2 The Capital Programme reflects the review of the School Estate Funding Model as reported to the November 2014 Committee and covers the period 2015/18.
- 2.3 Overall the Committee is projecting to contain the costs of the 2015/18 Capital Programme within available budgets.
- 2.4 Expenditure at 31<sup>th</sup> July is 34.57% of 2015/16 approved budget. No slippage is being reported.
- 2.5 Appendix 1 contains details of the projected spend and phasings for the Capital Programme over the 3 years of the current programme.
- 2.6 Officers are finalising an Early Years Estate Management Plan and this is indicating that extra resources will be needed to fully deliver the requirements.

### 3.0 RECOMMENDATIONS

- 3.1 That the Committee note the progress on the specific projects detailed in Appendix 1.
- 3.2 That the Committee approve delegated authority to the Head of Legal and Property Services to agree, execute and deliver the Design and Build Development Agreement for the Kilmacolm Primary School project as detailed in 8.2 below provided the cost is within the budget allocation for the project.

Ruth Binks Head of Education Alan Puckrin Chief Financial Officer

#### 4.0 BACKGROUND

- 4.1 This report shows the current position of the approved Education Capital Programme reflecting the allocation of resources approved by the Committee at the meeting of 4<sup>th</sup> November 2014.
- 4.2 The School Estate Strategy approved by the Committee will deliver a comprehensive programme of new and refurbished schools which will address the modernisation of the Council's entire school stock. The remainder of the programme runs for more than 12 years. The Education Capital Programme detailed in this report shows details of projects which will incur expenditure up to March 2018.

#### 5.0 ARDGOWAN PRIMARY SCHOOL REFURBISHMENT

5.1 Works commenced on site on 14<sup>th</sup> April 2014 to complete 13<sup>th</sup> April 2015. As previously reported to Committee the project had experienced delay and a revised handover date of Sunday 17<sup>th</sup> May had been set that would have seen the school operational on Thursday 21<sup>st</sup> May 2015. As members will be aware, the project was further delayed due to the partial collapse of an existing retaining wall on site. A separate report confirming use of powers delegated to the Chief Executive to progress the necessary reinstatement of the wall is included on the agenda of this Committee and includes further detail on the issue. All stakeholders were informed of the further delay and exceptional closure days were revised and agreed via the Scottish Government as Monday 17<sup>th</sup>, Tuesday 18<sup>th</sup> and Wednesday 19<sup>th</sup> August with first day of operation Thursday 20<sup>th</sup> August 2015. The works have now been completed and the school is operational with occupation having taken place on the dates above.

# 6.0 ST JOHN'S PRIMARY SCHOOL REFURBISHMENT

6.1 Works commenced on site on 1<sup>st</sup> December to complete 10<sup>th</sup> August 2015. The project has experienced delay on site with two further communications issued to stakeholders providing an update and revised dates for completion in the period since the last Committee. The delay is predominantly due to poor weather conditions and the particularly poor summer experienced in 2015. This has impacted progress of a number of trades including the groundworks and superstructure early in the contract for the extensions, and the external insulation render in the later stages. The impact of delay to the external insulation render affected the ability to remove perimeter scaffolding which has subsequently impacted on the finishing trades and external works. Revised exceptional closure days have been agreed via the Scottish Government as Monday 28<sup>th</sup>, Tuesday 29<sup>th</sup> and Wednesday 30<sup>th</sup> September with first day of operation planned Thursday 1<sup>st</sup> October 2015.

# 7.0 ST PATRICK'S PRIMARY SCHOOL

7.1 The March 2014 Education & Communities Committee approved the progression of a new build for St Patrick's. The procurement of the project is being progressed via hub West Scotland Ltd. and is being managed by the Client Services Team. In the period since the previous Committee there has been further update and communication to stakeholders in relation to the impact of the delay on the Ardgowan Primary School project. The planned decant of St Patrick's PS to the former Sacred Heart building in June was delayed to August, with revised exceptional closure days agreed via the Scottish Government as Monday 17<sup>th</sup>, Tuesday 18<sup>th</sup> and Wednesday 19<sup>th</sup> August and

first day of operation in the decant facility Thursday 20<sup>th</sup> August 2015. The transfer has taken place and the school is now operating from the decant facility. The construction project achieved financial close on Monday 3<sup>rd</sup> August with possession of the site by the main contractor on Monday 10<sup>th</sup> August. The Contractor is now progressing soft strip and preparations for demolition of the existing building which should be substantially completed by the end of September. Groundworks for the new building will follow thereafter. The programme was re-worked in conjunction with the main contractor to account for the delay in handing over the existing building and remains as previously reported with anticipated completion in October 2016 and transfer to the new facility after the October holiday period.

### 8.0 KILMACOLM PRIMARY SCHOOL REFURBISHMENT

- 8.1 The Kilmacolm Primary School project has been advanced as part of the acceleration of the Primary School programme. The original proposals involved the use of temporary modular accommodation on site and phased refurbishment. The November 2014 Committee approved the decant strategy for the project following the outcome of a parental consultation exercise. The enabling works project for provision of temporary modular accommodation within the school grounds to serve the Nursery Class during the construction works is progressing with foundations and service connections substantially complete. The units will be put in position over the September holiday period with final internal works following on and the unit completed in advance of the planned decant in October. The procurement of the main project is being progressed via hub West Scotland Ltd. and is being managed by the Client Services Team. Regular meetings continue with hub West Scotland as the project is progressed through the hub stages. Further survey work within the existing building and grounds was undertaken over the summer holiday period to inform the detail design. The Architectural Stage E proposals are currently being progressed with detailed planning application now approved. The target programme remains as previously reported with anticipated construction start in October 2015 to complete by October 2016 subject to approval of 8.2 below.
- 8.2 As outlined above the Kilmacolm PS project is currently progressing towards completion of hub stage 2 and is progressing through market testing towards financial close. Approval to sign up as participants in hub West Scotland was obtained at the Policy and Resources Committee of March 2013. Following that approval the Council signed the Territory Partnering Agreement (TPA) and the Participants Agreement. Following approval to progress the Kilmacolm project through the hub delivery model the project has been progressing through the stages and regular updates have been provided to Committee. The current programme for the project now requires Committee approval to move to financial close on the project and enter into a Design and Build Development Agreement with hub West Scotland Ltd. (and related documents) for the design and construction of the refurbishment of Kilmacolm Primary School. The Committee is requested to:
  - Approve the execution, delivery and performance of the Design and Build Development Agreement with hub West Scotland Ltd. (and any documents incidental and/or relative thereto) in respect of the Kilmacolm Primary School Project; and
  - Grant delegated authority to the Head of Legal and Property Services to agree, execute and deliver the Design and Build Development Agreement (and any documents incidental and/or relative thereto) in respect of this project.

#### 9.0 PRIMARY SCHOOL BLAES PITCH UPGRADING

- 9.1 Funding for the above was allocated in 2014/15 to address upgrading of blaes pitches within three primary schools. An update on each is included below:
  - Whinhill PS MUGA works completed summer 2014, now operational.
  - St Ninian's PS MUGA works complete as of 14<sup>th</sup> August 2015, now operational.
  - Kilmacolm PS Pitch/MUGA being taken forward as part of the main refurbishment project covered in 8.0 above.

# 10.0 PRIMARY SCHOOL MULTI-USE GAMES AREAS (MUGAS)

- 10.1 Funding for the above was allocated as part of the Council's budget setting exercise early in 2014. The St John's PS MUGA is included in the main contract covered in 6.1 above. The remaining seven Primary School MUGAs have been progressed although slightly behind programme due to the poor weather experienced over the summer holiday period. Final snagging and line markings are being addressed with handover planned by the end of W/C 17<sup>th</sup> August.
- 10.2 Following the report to the March Committee and the verbal update provided on the projected underspend within the MUGA budget due to the competitive tender returns, the Committee requested that a report be prepared on options for MUGA provision at Gourock and Moorfoot Primary Schools. Feasibility work has now been undertaken and a separate report is included on the agenda of this Committee.

### 11.0 DEMOLITION WORKS

- 11.1 Former Greenock Academy works were initially delayed on site due to discovery of additional areas of asbestos within some areas of the building which have now been removed. During the final stages of demolition however, 1m deep random rubble fill was encountered beneath the concrete floor slab at the South end of the site with a localised area of this fill suspected to be contaminated with asbestos cement debris. The final testing of the material is awaited but, should it be confirmed as asbestos containing material, all rubble in this localised area (potentially some 800 cubic metres) will have to be removed from site and dealt with as contaminated waste. Initial indications are that the asbestos and rubble are the remnants of a previous building on site (likely including an asbestos cement roof) which has been demolished and used as fill beneath the new floor slab. No site investigation or asbestos survey would have detected this. It is estimated that the costs associated with removal of the contaminated material could extend to circa £420K. Additional funding has been sought as part of the use of free reserves and this was considered initially by the Corporate Management Team and then by the Members Budget Working Group with a view to final approval at the September Members Budget Working Group and thereafter by the September Policy & Resources Committee.
- 11.2 Former St Stephen's HS following the November 2014 Committee approval for the use of the building as decant accommodation for Kilmacolm PS during its refurbishment, the demolition is now scheduled for early 2017. Partial stripping out and securing works in the areas of the building not planned for temporary use have now been completed.

#### 12.0 EARLY YEARS PROJECTS

- 12.1 Following the update reports to Committee on the implementation of 600 hours of Early Learning and Childcare, the Client Services Team have worked in conjunction with the Early Years Service to develop a prioritised list of 2015/16 projects. The list of projects is as previously reported with updates on current position included below:
  - Binnie Street Children's Centre Remodelling to introduce provision for 2-3 years olds. Works were taken forward during the summer holiday period and are now substantially completed.
  - Larkfield Children's Centre Remodelling and refurbishment to comply with new legislation. Works commenced on site in August to complete October 2015. The Service was temporarily decanted to the former Garvel Deaf Centre building and within one of the modular units at the former Sacred Heart PS decant facility where it will operate from for the period of the works.
  - Rainbow Family Centre Minor adaptations to increase 2-3 year olds provision. Works were taken forward and completed during the Easter 2015 holiday period.
  - Wellpark Children's Centre Minor adaptations to increase 2-3 year olds provision. Works were taken forward during the summer holiday period and are now complete.
- 12.2 The Client Services Team in conjunction with the Early Years Service and Technical Services have progressed feasibility studies on the works required across the Early Years Estate in connection with new legislation, extended/additional provision, and the current capital funding allowances for refurbishment. A separate report is included on the agenda of this Committee and provides an updated position on the investment strategy for the Early Years estate.

#### 13.0 ST FRANCIS PRIMARY SCHOOL EXTERNAL WORK

13.1 The SEMP model contains an allocation to address upgrading of the external areas at St Francis Primary School as this element was not addressed as part of the refurbishment project carried out and completed in 2004. The May Committee approved the issue of tenders which were issued and returned within budget. The works commenced on site in June and were substantially completed by 14<sup>th</sup> August. Some further drainage attenuation and lighting upgrade work is planned to follow over the next month or so to complete the works and this will be co-ordinated with the school and scheduled for holiday periods or non-school hours as far as practicable.

#### 14.0 IMPLICATIONS

#### Finance

- 14.1 The expenditure at 13<sup>th</sup> August 2015 is £2.247m from a budget of £6.5m. This is expenditure of 34.57% of the approved budget after 33.33% of the year. No slippage is currently being reported. Following review of the current projects and the likely spend profiles revised profiles are being reported on the following:
  - Greenock Academy Demolition minor increased spend in the current year due to cost increase for issues note in 11.1 above.

- Ardgowan PS Refurbishment & Extension increased spend in the current year due to retaining wall works noted in 5.1 above.
- St Francis PS External Works decreased spend in the current year due to tenders returned under budget (balance returned to contingency in future years).
- Primary School MUGAs decreased spend in the current year due to projected underspend as noted in 10.0 above. Potentially could be recovered if projects noted in 10.2 are approved for progression.
- 14.3 The current budget position reflects the following:
  - November 2014 review of the School Estate Funding model.
  - Grant funding received in respect of implementation of the Children & Young People Bill (further £595K added as November announcement for 2015/16) and Free School Meals (£60K added as November announcement).

The current budget is £33.883m, made up of £30.180m SEMP Supported Borrowing, £1.930m Non-SEMP Supported Borrowing and £1.773m Prudential Borrowing. The Current Projection is £33.883m.

| 14.4 | Education & Communities | Approved<br>Budget<br>£000 | Current<br>Position<br>£000 | Overspend /<br>(Underspend)<br>£000 |
|------|-------------------------|----------------------------|-----------------------------|-------------------------------------|
|      | Total School Estate     | 31,953                     | 31,953                      | -                                   |
|      | Total Non School Estate | 1,930                      | 1,930                       | -                                   |
|      | Total                   | 33,883                     | 33,883                      | -                                   |

14.5 Please refer to the status reports for each project contained in Appendix 1.

#### Legal

14.6 There are no legal issues.

#### **Human Resources**

14.7 There are no human resources issues.

## **Equalities**

14.8 Has an Equality Impact Assessment been carried out?

YES (see attached appendix)

NO - This report does not introduce a new policy, function or strategy or recommend a change to an existing policy, function or strategy. Therefore, no Equality Impact Assessment is required. See below.

Individual projects consider DDA issues as part of the development of the detailed

designs and Building Standards approval (where required). There are no equalities issues.

# Repopulation

14.9 The regeneration works outlined in this report should contribute to retaining and increasing the population within the area. There are no repopulation issues.

#### 15.0 CONSULTATION

- 15.1 There are no direct staffing implications in respect of the report and as such the Head of Organisational Development, HR and Communications has not been consulted.
- 15.2 There are no legal issues arising from the content of this report and as such the Head of Legal and Property Services has not been consulted.

#### 16.0 LIST OF BACKGROUND PAPERS

16.1 Education Capital Programme Technical Progress Reports August 2015. (A technical progress report is a project specific report which details the financial and progress position for current projects which have a legal commitment).

#### CAPITAL REPORT APPENDIX 1



#### COMMITTEE: EDUCATION & COMMUNITIES

|  | 1                 | 2                 | 3                             | 4                         | 5                  | 6              | 7                     | 8                             | 9          | 10                             | 11                            |
|--|-------------------|-------------------|-------------------------------|---------------------------|--------------------|----------------|-----------------------|-------------------------------|------------|--------------------------------|-------------------------------|
| <u>Project Name</u>                                | Est Total<br>Cost | Actual to 31/3/15 | Approved<br>Budget<br>2015/16 | Revised<br>Est<br>2015/16 | Actual to 13/08/15 | Est<br>2016/17 | <u>Est</u><br>2017/18 | <u>Future</u><br><u>Years</u> | Start Date | Original<br>Completion<br>Date | Current<br>Completion<br>Date |
|  | £000              | £000              | £000                          | <u>0003</u>               | £000               | £000           | £000                  | £000                          |            |                                |                               |
| SEMP Projects                                      |                   |                   |                               |                           |                    |                |                       |                               |            |                                |                               |
| Demolish Greenock Academy                          |                   | 221               | 71                            | 95                        | 37                 | 10             | 0                     | 0                             | Jan-15     | _                              | Aug-15                        |
| Demolish St Stephens HS                            |                   | 3                 | 0                             | 0                         | 0                  | 209            | 288                   | 0                             | Jan-17     | _                              | Jun-17                        |
| Ardgowan PS - Refurbishment & Extension            |                   | 5,443             | 333                           | 674                       | 674                | 59             | 0                     | 0                             | Apr-14     | Apr-15                         | Aug-15                        |
| St Patrick's PS - New Build                        |                   | 123               | 1.975                         | 1,975                     |                    | 4.714          | 200                   | 0                             | Aug-15     | -                              | Oct-16                        |
| St John's PS - Refurbishment & Extension           |                   | 869               | 1.675                         | 1,675                     |                    | 252            | 0                     | 0                             | Dec-14     | -                              | Sep-15                        |
| Kilmacolm PS - Refurbishment                       | 2,796<br>4,270    | 56                | 958                           | 958                       |                    | 3,156          | 100                   | 0                             | Oct-15     | -                              | Oct-16                        |
| Early Years (C&YPB - 600Hrs + 2Yr Olds)            | 1,431             | 124               | 314                           | 314                       |                    | 993            | 0                     | 0                             | Apr-14     | -                              | Mar-17                        |
| Early Years Establishments - Refurbishment         |                   | 0                 | 0                             | 0                         | 0                  | 1,264          | 67                    | 0                             | Apr-16     | -                              | Mar-17                        |
| St Francis PS - External Works                     |                   | 11                | 327                           | 162                       | 21                 | 67             | 0                     | 0                             | Jun-15     | -                              | Aug-15                        |
| Free School Meals Capital Grant                    | 60                | 0                 | 60                            | 60                        | 10                 | 0              | 0                     | 0                             | Apr-15     | -                              | Mar-16                        |
| Lifecycle Fund                                     | 2,848             | 378               | 210                           | 210                       | 19                 | 1,132          | 1,128                 | 0                             | Apr-14     | -                              | Mar-18                        |
| Balance of Contingency                             | 271               | 0                 | 65                            | 48                        | 0                  | 158            | 65                    | 0                             |            |                                |                               |
| Future Projects *                                  | 4,610             | 0                 | 0                             | 0                         | 0                  | 166            | 1,748                 | 2,696                         |            |                                |                               |
| Complete on site                                   | 585               | 0                 | 0                             | 0                         | 0                  | 585            | 0                     | 0                             |            |                                |                               |
| TOTAL SEMP   | 32,456            | 7,228             | 5,988                         | 6,171                     | 2,029              | 12,765         | 3,596                 | 2,696                         |            |                                |                               |
|  |                   |                   |                               |                           |                    |                |                       |                               |            |                                |                               |
| Non-SEMP Projects                                  |                   |                   |                               |                           |                    |                |                       |                               |            |                                |                               |
| Whinhill/St Ninians PS - MUGA/Blaes Pitch Upgrades | 625               | 504               | 26                            | 81                        | 0                  | 40             | 0                     | 0                             | Apr-14     | -                              | Aug-15                        |
| Primary School MUGA's - Various                    | 802               | 49                | 486                           | 248                       | 218                | 505            | 0                     | 0                             | Apr-14     | -                              | Apr-16                        |
|  |                   |                   |                               |                           |                    |                |                       |                               |            |                                |                               |
| TOTAL non-SEMP                                     | 1,427             | 553               | 512                           | 329                       | 218                | 545            | 0                     | 0                             |            |                                |                               |
| TOTAL ALL PROJECTS                                 | 33,883            | 7,781             | 6,500                         | 6,500                     | 2,247              | 13,310         | 3,596                 | 2,696                         |            |                                |                               |
| IOTAL ALL PROJECTS                                 | 33,883            | 1,761             | 6,500                         | 0,500                     | 2,247              | 13,310         | 3,396                 | 2,090                         |            |                                |                               |
|  |                   |                   |                               |                           |                    |                |                       |                               |            | l .                            |                               |

<sup>\*</sup> The Future Projects allowance includes expenditure on projects within the reporting period only. The SEMP model includes allowances for the future refurbishment of Moorfoot PS, St Mary's PS, Lady Alice PS, St Ninian's PS and works to Gourock PS.